

MEMORANDUM TO: JIGSAW Committee
FROM : Sub-Committee

5 January 1950

1. In accordance with the decision made by the JIGSAW Committee in its meeting of 25 August 1949, a canvass of intelligence projects on international Communism - finished, in process or planned - was undertaken by the Secretary. This canvass covered the US agencies represented in the JIGSAW Committee as well as external research. A separate report covering the results of this survey will be made by the Secretary at the next JIGSAW meeting. However, the Sub-Committee, charged with the responsibility for submitting recommendations on planning for a co-ordinated US program of intelligence in this field, could not meet until mid-November because only then had the canvass been concluded.

2. After frequent meetings from mid-November through December, the members of the Sub-Committee came to the conclusion that a production plan for intelligence on international Communism should consist not merely of an outline of the subject. In order to give perspective and comprehensiveness, the Sub-Committee felt that a production plan should be submitted to comprise, as amended by the Committee, the major "fields of investigation" which are presently significant for national intelligence in this sphere. The Sub-Committee recommends that the JIGSAW allocate primary responsibility for intelligence production in the respective fields of investigation to a special committee responsible for detailed programming.

This Committee should analyze the production problems substantively and procedurally, and draw up for each field of investigation, a specific program for consideration of the JIGSAW Committee. This program should include priorities, topics (with terms of reference), sub-allocations to participating agencies or research organizations, and scheduling as far as it can be foreseen.

3. As thus drawn up and utilized, the production plan herewith submitted can obviously perform at least three important functions additional to that of furnishing an over-all inclusive perspective: (1) in both its fields-of-investigation stage and programming stage, it can indicate topics for advance intelligence collection activity, (2) when its parts are allocated and sub-allocated, it can prevent unnecessary duplication of effort, (3) it can provide a basis for selection of priorities out of the widest and most strategic range of major problems in intelligence production on international Communism.

The planning and programming of intelligence production on international Communism should always permit flexibility. Broad objectives and specific programs should be constantly examined and adjusted in the light of changing events and new estimates.

For the Sub-Committee:
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